





Institute for Economic and Social Reforms

# Guarding financial health of local governments in Slovakia

Peter Golias INEKO Director March 9th, 2017 Chisinau, Moldova Conference on "Financial stability, transparency and competitiveness of local governments in Moldova"

### Slovak experience

- Since 2012: INEKO portal computing financial health of all municipalities and regions: <u>http://www.hospodarenieobci.sk/</u>
- Major developments/impact:
  - Intensive public attention and pressure to govern finances of local Gvts responsibly
  - New legal constraints (penalty, debt brakes, more strict rules on hidden debt)
  - Fiscal stabilization of local Gvts

но	SPODÁRENIE MIEST, OBCÍ A VÚC		používateľ: petergolias Profil Odhlásiť sa
Úvo	d Údaje o hospodárení Nástroje Viac o projekte		Recommend 186
[	Zadajte názov obce, mesta alebo VÚC		by ste videli všetky údaje a za všetky roky, e potrebné sa zaregistrovať. Registrácia Aké výhody ponúka registrácia?
IAJ	LEPŠIE HOSPODÁRIACE MESTÁ	NAJI	HORŠIE HOSPODÁRIACE MESTÁ
1	Leopoldov ***** 5,8	1	Spišské Podhradie *** 2,3 ® Dlhová služba ® Základná bilancia
2	Hlohovec <b>*****</b> 5,7 © Základná bilancia	2	Myjava *** 3.0 • Základná bilancia • Karnžitá likvidita
3	Nové Mesto nad Váhom ****** 5,7	3	Holíč ★★★ 3,2 <sup>®</sup> Záväzky aspoň 60 dní po splatnosti <sup>®</sup> Základná bilancia
4	Topoľčany ***** 5,6 © Základná bilancia	4	Zakladna bilancia     Senica ************************************
5	Strážske ***** 5,6	5	Dobšiná ************************************
Zobra	ziť celý rebríček	Zobra	zří celý rebríček

#### HOSPODÁRENIE VYŠŠÍCH ÚZEMNOSPRÁVNYCH CELKOV (VÚC)



Banskobystrický



Prešovský



Bratislavský



Trenčiansky



Košický



Trnavský

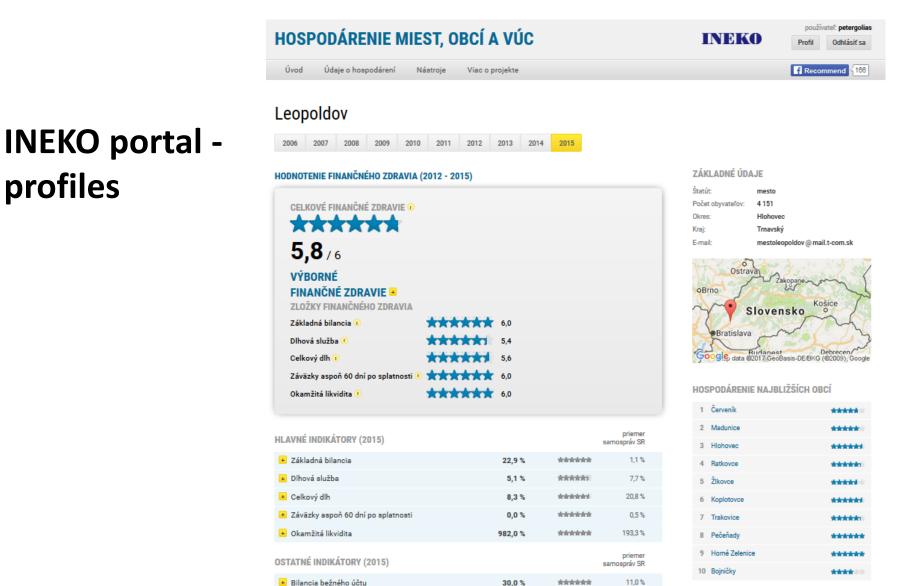


Nitriansky



Žilinský

#### INEKO portal – main page



-5 579,5 %

0,0 %

375,5 %

995.6 %

59,9 %

Bilancia kapitálového účtu

🛃 Čistý majetok

Pohotová likvidita

+ Úvery od ŠFRB k príjmom

+ Záväzky po splatnosti k príjmom

profiles

HOSPODÁRENIE PODOBNE VEĽKÝCH OBCÍ

-57,8 %

0.8%

430.9 %

245.5%

206%

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**Anterkeler** 

www.com

1 Bošany	*****
2 Trenčianske Teplice	skaleska i nimir
3 Šoporňa	<b>Arkeler</b> (
4 Trenčianska Teplá	*****

#### **INEKO portal - rankings**

IOSPODÁRENIE MIES		1		INEKO		odhlásiť sa		
Úvod Údaje o hospodárení Nástr	oje	Viac o projekte					Recor	nmend 166
SAMOSPRÁVY □ vúc ☑ mestá		samospráva	Celkové finančné zdravie	Základná bilancia	Dlhová služba ¢	Celkový dlh ¢	Záväzky aspoň 60 dní po splatnosti ∳	Okamžitá likvidita ⇔
obce	1	Leopoldov okres Hlohovec, kraj: TT	*****	*****	****	*****	*****	*****
FINANČNÉ ZDRAVIE Celkové finančné zdravie (1)	2	Historia	*****	****	*****	*****	*****	******
<ul> <li>Základná bilancia (i)</li> <li>Dlhová služba (i)</li> </ul>	3	Nové Mesto nad Váhom Trenčiansky kraj	*****	*****	*****	******	*****	******
<ul> <li>Celkový dlh i</li> <li>Záväzky aspoň 60 dní po splatnosti i</li> </ul>	4	Topoľčany Nitriansky kraj	*****	****	*****	*****	*****	*****
Okamžitá likvidita 🕕	5	Strážske okres Michalovce, kraj: KE	*****	*****	*****	*****	******	<b>AAAA</b> Iok
2015 V	6	Medzev okres Košice - okolie, kraj: KE	*****	<b>AAA</b> Inink	*****	*****	*****	*****
ĎALŠIE NASTAVENIA REBRÍČKA	7	Dubnica nad Váhom okres Ilava, kraj: TN	*****	<b>****</b>	*****	*****	*****	*****
Ďalšie ukazovatele o hospodárení	8	Kežmarok Prešovský kraj	*****	***	*****	*****	*****	*****
Špecifický výber okresov a krajov	9	Poprad Prešovský kraj		<b>***</b>	*****	*****	*****	*****
Ukotviť tento panel	10	okres Galanta, kraj: TT		<b>intri</b> ckslok	*****	*****	*****	*****
	11	Turzovka okres Čadca, kraj: ZA	****	****	*****	****	*****	*****
	13	2 Svätý Jur okres Pezinok, kraj: BA	****		******	******	*****	******
	13	3 Stará Turá okres Nové Mesto nad Váhom, kraj: TN	****		*****	******	******	******
	14	Galanta Trnavský kraj	****		*****	*****	*****	*****

### **Financial health indicators**

Indicators entering final rating	Weight
Overall debt over current revenues	2
Debt service (interest plus principle) over current revenues	1
Current and capital account balance over current and capital revenues	1
Liabilities overdue at least 60 days over current revenues	1
Immediate liquidity on financial accounts over short-term liabilities	1

- All indicators are transformed to the scale {0, 6}
- Overall debt is computed based on data from the most recent year
- Other four indicators are computed based on data from the 4 most recent years with following weights:
  - Year t: 4
  - Year t-1: 3
  - Year t-2: 2
  - Year t-1: 1

## **Underlying data**

- 1. Current account revenues
- 2. Current account expenditures
- 3. Capital account revenues
- 4. Capital account expenditures
- 5. Debt service principal
- 6. Debt service interest
- 7. Short-term liabilities
- 8. Long-term liabilities
- 9. Bank loans
- 10. Loans from the state
- 11. Overdue liabilities
- 12. Liabilities overdue at least 60 days
- 13. Short-term receivables
- 14. Financial assets (e.g. cash, bank deposits)
- 15. Number of citizens

### Legal constraints

- Conditions on taking more debt:
  - Debt below 60% of current revenues in preceding year
    - Exception 1: Debt to state organizations
    - Exception 2: Bridging loans for EU funds
  - 2. Debt service (interest plus principal) below 25% of current revenues in preceding year
    - Exception: One-off preliminary repayment

#### Legal constraints

- Debt brakes: If debt above 50%, corrective measures are necessary:
  - If debt under 58%, the mayor has to explain reasons, propose corrective measures to the Council and inform Ministry of Finance
  - If debt above 58% but under 60%, revision of budget is necessary to achieve balanced budget by the end of year and balanced budget proposal for next year
  - If debt above 60%, the municipality has to pay a penalty of 5% of debt exceeding 60% (this rule is set by Constitutional law)

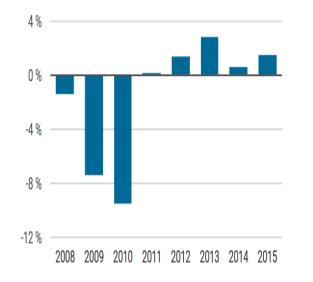
#### Legal constraints

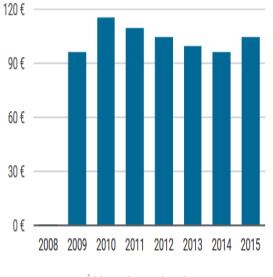
- Conditions on adopting "corrective process" (no rewards, new corrective budget, informing MoF):
  - 1. Overdue liabilities above 15% of current revenues in preceding year (without revenues from state or EU)
  - 2. Any accredited liability overdue of 60 or more days
- If "corrective process" does not lead to improvement after 90 days, the custodian nominated by the Ministry of Finance overtakes the "forced management" of municipality

#### **Fiscal stabilization**

Budget balance (% of revenues)







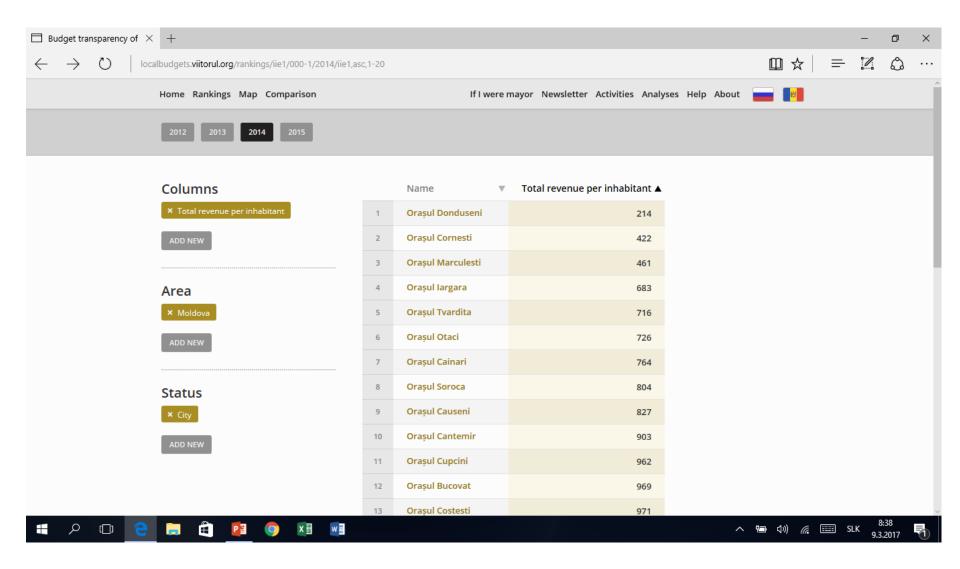
Údaje za rok 2008 nie sú dostupné

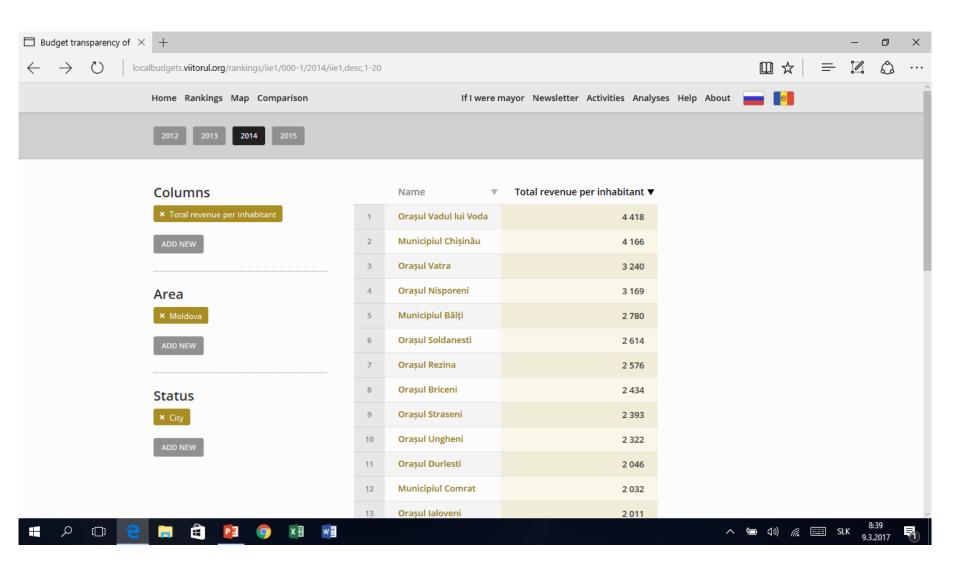
## **Perspective/needed reforms**

- Legal:
  - Debt restructuralization managed bankrupcy of municipality
  - Wider scope of the Law on Free Access to Information
  - Disclosing the hidden debts: PPP, debt of public companies, etc.
- Non-legal:
  - Detailed budget transparency
  - Better public control of how money is spent

#### Thank you for your attention!

http://ineko.sk/; http://www.hospodarenieobci.sk/





$\Box$ Budget transparency of $ imes$ +							- 0	×
$\leftarrow$ $\rightarrow$ $\circlearrowright$ localbudgets.viitorul.org/rankings/ddf1	,iia1,iia2,	iia3/000-1/2015/iia3,asc,1-20					ŝ	9
Home Rankings Map Comp.	arison		If I were mayor	Newsletter Activities A	nalyses Help About			
2012 2013 2014 2	2015							
Columns		Name 🔻	Total revenues 🔻	Total expenditures 🔻	<b>∂</b> Budget balance ▲	Number of inhabitants	7	
<ul><li>× Number of inhabitants</li><li>× Total revenues</li></ul>	1	Municipiul Chișinău	2 713 773 400 lei	2 940 623 700 lei	-16,9 %	638 815		
× Total expenditures	2	Orașul Cupcini	13 099 100 lei	12 825 400 lei	-3,5 %	8 916		
× Budget balance	3	Orașul Ceadir-Lunga	24 437 500 lei	25 911 600 lei	-3,0 %	19 622		
ADD NEW	4	Orașul Stefan Voda	13 798 400 lei	13 809 900 lei	-2,5 %	7 533		
	5	Municipiul Bălți	383 371 000 lei	394 648 600 lei	-2,3 %	122 565		
Area	6	Orașul Causeni	20 873 100 lei	20 978 000 lei	0,2 %	17 611		
× Moldova	7	Orașul Calarasi	19 411 600 lei	20 329 800 lei	1,2 %	14 671		
ADD NEW	8	Orașul Drochia	23 532 900 lei	23 104 200 lei	1,5 %	17 302		
	9	Orașul Donduseni	9 702 300 lei	9 241 600 lei	2,7 %	9 322		
Status	10	Orașul Riscani	15 992 000 lei	15 975 000 lei	3,2 %	11 775		
× City	11	Orașul Edinet	27 977 300 lei	27 166 600 lei	3,3 %	20 121		
ADD NEW	12	Orașul Cahul	67 363 400 lei	68 108 500 lei	4,6 %	37 217		
= <	x	w			^	🖮 ር)) 🌈 📰 SLK	8:31 9.3.2017	5

∃ Budget transparency of × +						-	٥	×
C ) localbudgets.viitorul.org/rankings/iia4/000-1/2014/iia4	4,asc,1-20			□ ☆	=	ľ	٩	
Home Rankings Map Comparison		If I were r	nayor Newsletter Activities Analyses Help About					
2012 2013 2014 2015								
Columns		Name 🔻	Share of own revenues in the total revenues $\blacktriangle$					
× Share of own revenues in the total revenues	1	Orașul Straseni	8,57 %					
ADD NEW	2	Orașul Nisporeni	8,70 %					
AUDITEN	3	Orașul Durlesti	9,64 %					
Area	4	Orașul Biruinta	9,95 %					
× Moldova	5	Orașul Soldanesti	11,97 %					
ADD NEW	6	Orașul Bucovat	12,44 %					
ADDINEW	7	Orașul Donduseni	13,00 %					
	8	Municipiul Bălți	13,08 %					
Status × City	9	Orașul Lipcani	13,21 %					
	10	Orașul Ungheni	13,32 %					
ADD NEW	11	Municipiul Chișinău	13,34 %					
	12	Orașul Telenesti	13,69 %					
	13	Orașul Singera	13,81 %					

$\Box$ Budget transparency of $ imes$ +						-	٥	×
$\leftarrow$ $\rightarrow$ $\circlearrowright$   localbudgets.viitorul.org/rankings/iia4/000-1/2014/iia4,	desc,1-20			□ ☆	₽	1	٩	
Home Rankings Map Comparison		If I were r	nayor Newsletter Activities Analyses Help About					Â
2012 2013 2014 2015								
Columns		Name 🔻	Share of own revenues in the total revenues $igvee$					
× Share of own revenues in the total revenues	1	Orașul Frunza	32,33 %					
ADD NEW	2	Orașul Vadul lui Voda	32,30 %					
	3	Orașul Causeni	31,69 %					
Area	4	Orașul Tvardita	31,16 %					
× Moldova	5	Orașul Cupcini	29,14 %					
ADD NEW	6	Orașul Soroca	28,37 %					
ADD New	7	Orașul Floresti	28,33 %					
	8	Orașul Falesti	27,76 %					
Status × City	9	Orașul Orhei	27,46 %					
	10	Orașul Leova	27,12 %					
ADD NEW	11	Orașul Cahul	26,92 %					
	12	Orașul Riscani	26,63 %					
	13	Orașul Glodeni	26,48 %				.41	
# 🗘 🗆 🔁 🧱 🖬			^	<ul> <li>4)</li> <li>4)</li> <li>6</li> <li>6</li> </ul>	SL SL		41 2017	1

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Home Rankings Map Comparison		If I were n	nayor Newsletter Activities Analyses Help About					
2012 2013 2014 2015								
Columns		Name 🔻	Ratio of approved to executed expenditures 🔺					
× Ratio of approved to executed expenditures	1	Orașul Rezina	37,16 %					
ADD NEW	2	Orașul Nisporeni	41,24 %					
	3	Orașul Singera	44,80 %					
Area	4	Orașul Ialoveni	55,35 %					
× Moldova	5	Orașul Vadul lui Voda	56,61 %					
ADD NEW	6	Orașul Straseni	57,06 %					
ADDINEW	7	Orașul Singerei	58,69 %					
Status	8	Orașul Soldanesti	61,37 %					
× City	9	Orașul Durlesti	64,46 %					
	10	Orașul Glodeni	64,97 %					
ADD NEW	11	Orașul Cimislia	65,14 %					
	12	Orașul Telenesti	65,29 %					
📲 🔎 🗇 🧧 🥅 籠 😰 🌀 🗷 📟	13	Orașul Biruinta	68,77 %				36 2017	

Budget transparency of X							-	٥	×
$\leftarrow \rightarrow \circlearrowright$ localbuc	lgets. <b>viitorul.org</b> /rankings/iia6/000-1/2014/iia6,de	esc,1-20			□ ☆	=	1	٩	••
Но	me Rankings Map Comparison		If I were n	nayor Newsletter Activities Analyses Help A	Nout 🗾 😽				
E	2012 2013 2014 2015								
C	olumns		Name 🔻	Ratio of approved to executed revenues ▼					
	Ratio of approved to executed evenues	1	Orașul Cornesti	114,85 %					
		2	Orașul Tvardita	109,92 %					
	ADD NEW	3	Orașul Cainari	109,30 %					
	rea	4	Orașul Singera	105,46 %					
_	Moldova	5	Orașul Marculesti	103,75 %					
_		6	Municipiul Chișinău	103,30 %					
	ADD NEW	7	Orașul Cantemir	103,23 %					
	• • • •	8	Orașul Basarabeasca	102,94 %					
_	catus City	9	Orașul Codru	101,83 %					
_		10	Orașul Soldanesti	101,80 %					
A	ADD NEW	11	Orașul Riscani	101,72 %					
		12	Municipiul Bălți	101,64 %					
		13	Orașul Lipcani	101,38 %					