





Institute for Economic and Social Reforms

Guarding financial health of local governments in Slovakia

Peter Golias INEKO Director March 9th, 2017 Chisinau, Moldova Conference on "Financial stability, transparency and competitiveness of local governments in Moldova"

Slovak experience

- Since 2012: INEKO portal computing financial health of all municipalities and regions: <u>http://www.hospodarenieobci.sk/</u>
- Major developments/impact:
 - Intensive public attention and pressure to govern finances of local Gvts responsibly
 - New legal constraints (penalty, debt brakes, more strict rules on hidden debt)
 - Fiscal stabilization of local Gvts

но	SPODÁRENIE MIEST, OBCÍ A VÚC		používateľ: petergolias Profil Odhlásiť sa
Úvo	d Údaje o hospodárení Nástroje Viac o projekte		Recommend 186
[Zadajte názov obce, mesta alebo VÚC		by ste videli všetky údaje a za všetky roky, e potrebné sa zaregistrovať. Registrácia Aké výhody ponúka registrácia?
IAJ	LEPŠIE HOSPODÁRIACE MESTÁ	NAJI	HORŠIE HOSPODÁRIACE MESTÁ
1	Leopoldov ***** 5,8	1	Spišské Podhradie *** 2,3 ® Dlhová služba ® Základná bilancia
2	Hlohovec ***** 5,7 © Základná bilancia	2	Myjava *** 3.0 • Základná bilancia • Karnžitá likvidita
3	Nové Mesto nad Váhom ****** 5,7	3	Holíč ★★★ 3,2 [®] Záväzky aspoň 60 dní po splatnosti [®] Základná bilancia
4	Topoľčany ***** 5,6 © Základná bilancia	4	Zakladna bilancia Senica ************************************
5	Strážske ***** 5,6	5	Dobšiná ************************************
Zobra	ziť celý rebríček	Zobra	zří celý rebríček

HOSPODÁRENIE VYŠŠÍCH ÚZEMNOSPRÁVNYCH CELKOV (VÚC)



Banskobystrický



Prešovský



Bratislavský



Trenčiansky



Košický



Trnavský

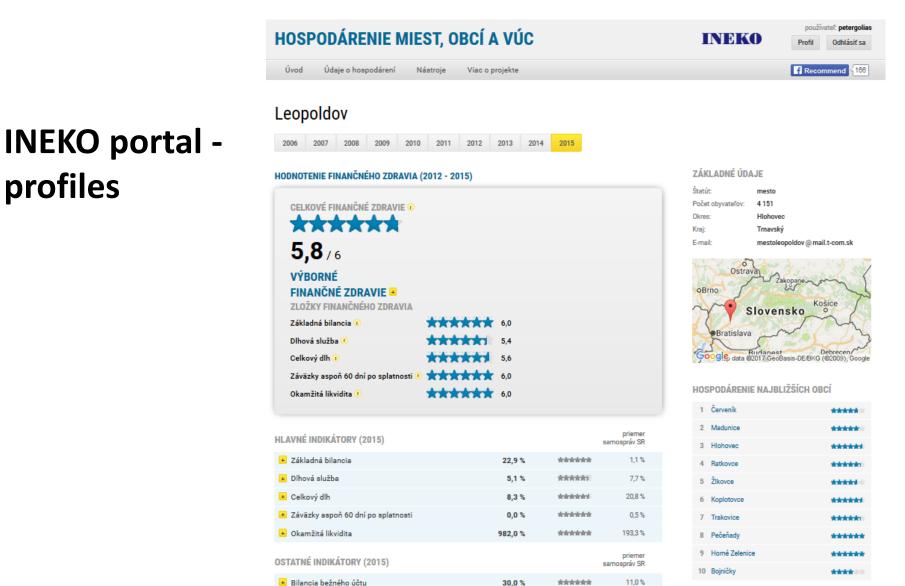


Nitriansky



Žilinský

INEKO portal – main page



-5 579,5 %

0,0 %

375,5 %

995.6 %

59,9 %

Bilancia kapitálového účtu

🛃 Čistý majetok

Pohotová likvidita

+ Úvery od ŠFRB k príjmom

+ Záväzky po splatnosti k príjmom

profiles

HOSPODÁRENIE PODOBNE VEĽKÝCH OBCÍ

-57,8 %

0.8%

430.9 %

245.5%

206%

Anterkeler

www.com

1 Bošany	*****
2 Trenčianske Teplice	skaleska i nimir
3 Šoporňa	Arkeler (
4 Trenčianska Teplá	*****

INEKO portal - rankings

IOSPODÁRENIE MIES		1		INEKO		odhlásiť sa		
Úvod Údaje o hospodárení Nástr	oje	Viac o projekte					Recor	nmend 166
SAMOSPRÁVY □ vúc ☑ mestá		samospráva	Celkové finančné zdravie	Základná bilancia	Dlhová služba ¢	Celkový dlh ¢	Záväzky aspoň 60 dní po splatnosti ∳	Okamžitá likvidita ⇔
obce	1	Leopoldov okres Hlohovec, kraj: TT	*****	*****	****	*****	*****	*****
FINANČNÉ ZDRAVIE Celkové finančné zdravie (1)	2	Historia	*****	****	*****	*****	*****	******
 Základná bilancia (i) Dlhová služba (i) 	3	Nové Mesto nad Váhom Trenčiansky kraj	*****	*****	*****	******	*****	******
 Celkový dlh i Záväzky aspoň 60 dní po splatnosti i 	4	Topoľčany Nitriansky kraj	*****	****	*****	*****	*****	*****
Okamžitá likvidita 🕕	5	Strážske okres Michalovce, kraj: KE	*****	*****	*****	*****	******	AAAA Iok
2015 V	6	Medzev okres Košice - okolie, kraj: KE	*****	AAA Inink	*****	*****	*****	*****
ĎALŠIE NASTAVENIA REBRÍČKA	7	Dubnica nad Váhom okres Ilava, kraj: TN	*****	****	*****	*****	*****	*****
Ďalšie ukazovatele o hospodárení	8	Kežmarok Prešovský kraj	*****	***	*****	*****	*****	*****
Špecifický výber okresov a krajov	9	Poprad Prešovský kraj		***	*****	*****	*****	*****
Ukotviť tento panel	10	okres Galanta, kraj: TT		intri ckslok	*****	*****	*****	*****
	11	Turzovka okres Čadca, kraj: ZA	****	****	*****	****	*****	*****
	13	2 Svätý Jur okres Pezinok, kraj: BA	****		******	******	*****	******
	13	3 Stará Turá okres Nové Mesto nad Váhom, kraj: TN	****		*****	******	******	******
	14	Galanta Trnavský kraj	****		*****	*****	*****	*****

Financial health indicators

Indicators entering final rating	Weight
Overall debt over current revenues	2
Debt service (interest plus principle) over current revenues	1
Current and capital account balance over current and capital revenues	1
Liabilities overdue at least 60 days over current revenues	1
Immediate liquidity on financial accounts over short-term liabilities	1

- All indicators are transformed to the scale {0, 6}
- Overall debt is computed based on data from the most recent year
- Other four indicators are computed based on data from the 4 most recent years with following weights:
 - Year t: 4
 - Year t-1: 3
 - Year t-2: 2
 - Year t-1: 1

Underlying data

- 1. Current account revenues
- 2. Current account expenditures
- 3. Capital account revenues
- 4. Capital account expenditures
- 5. Debt service principal
- 6. Debt service interest
- 7. Short-term liabilities
- 8. Long-term liabilities
- 9. Bank loans
- 10. Loans from the state
- 11. Overdue liabilities
- 12. Liabilities overdue at least 60 days
- 13. Short-term receivables
- 14. Financial assets (e.g. cash, bank deposits)
- 15. Number of citizens

Legal constraints

- Conditions on taking more debt:
 - Debt below 60% of current revenues in preceding year
 - Exception 1: Debt to state organizations
 - Exception 2: Bridging loans for EU funds
 - 2. Debt service (interest plus principal) below 25% of current revenues in preceding year
 - Exception: One-off preliminary repayment

Legal constraints

- Debt brakes: If debt above 50%, corrective measures are necessary:
 - If debt under 58%, the mayor has to explain reasons, propose corrective measures to the Council and inform Ministry of Finance
 - If debt above 58% but under 60%, revision of budget is necessary to achieve balanced budget by the end of year and balanced budget proposal for next year
 - If debt above 60%, the municipality has to pay a penalty of 5% of debt exceeding 60% (this rule is set by Constitutional law)

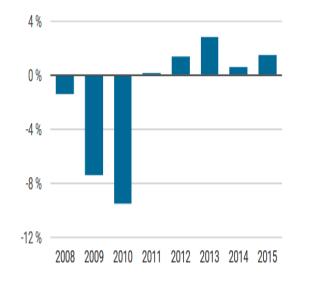
Legal constraints

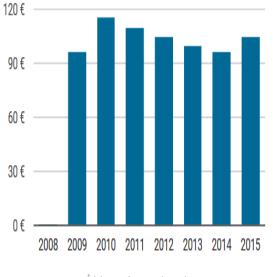
- Conditions on adopting "corrective process" (no rewards, new corrective budget, informing MoF):
 - 1. Overdue liabilities above 15% of current revenues in preceding year (without revenues from state or EU)
 - 2. Any accredited liability overdue of 60 or more days
- If "corrective process" does not lead to improvement after 90 days, the custodian nominated by the Ministry of Finance overtakes the "forced management" of municipality

Fiscal stabilization

Budget balance (% of revenues)







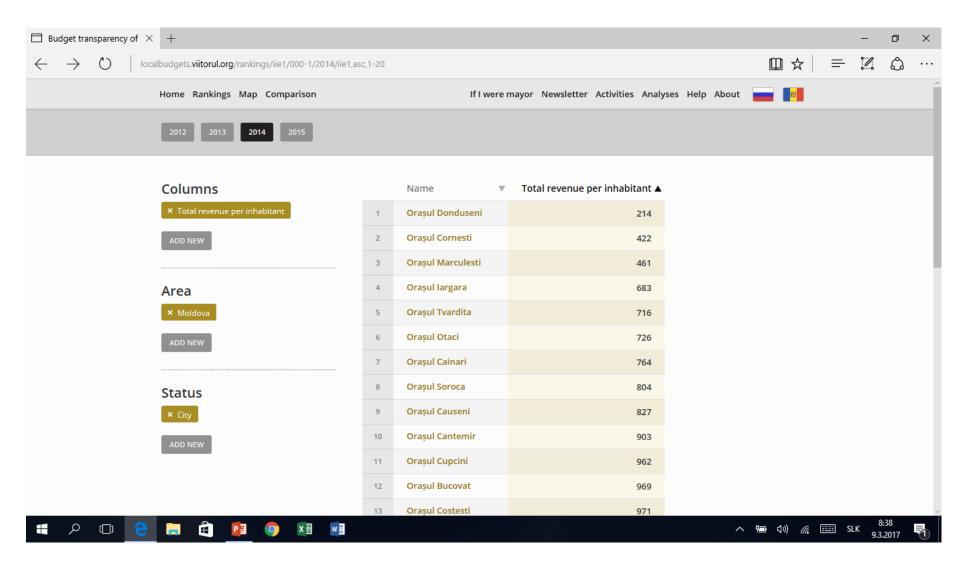
Údaje za rok 2008 nie sú dostupné

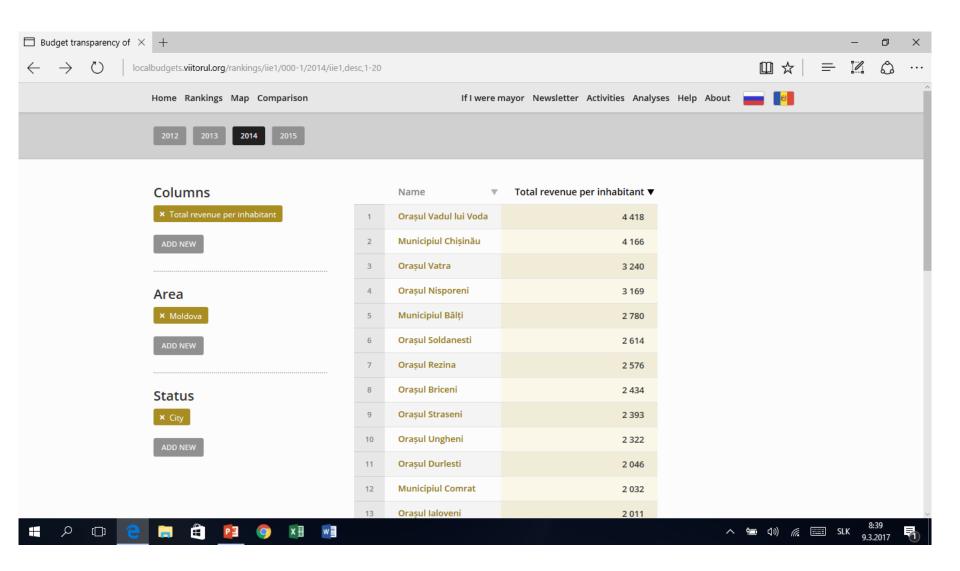
Perspective/needed reforms

- Legal:
 - Debt restructuralization managed bankrupcy of municipality
 - Wider scope of the Law on Free Access to Information
 - Disclosing the hidden debts: PPP, debt of public companies, etc.
- Non-legal:
 - Detailed budget transparency
 - Better public control of how money is spent

Thank you for your attention!

http://ineko.sk/; http://www.hospodarenieobci.sk/





\Box Budget transparency of $ imes$ +							- 0	×
\leftarrow \rightarrow \circlearrowright localbudgets.viitorul.org/rankings/ddf1	,iia1,iia2,	iia3/000-1/2015/iia3,asc,1-20					ŝ	9
Home Rankings Map Comp.	arison		If I were mayor	Newsletter Activities A	nalyses Help About			
2012 2013 2014 2	2015							
Columns		Name 🔻	Total revenues 🔻	Total expenditures 🔻	∂ Budget balance ▲	Number of inhabitants	7	
× Number of inhabitants× Total revenues	1	Municipiul Chișinău	2 713 773 400 lei	2 940 623 700 lei	-16,9 %	638 815		
× Total expenditures	2	Orașul Cupcini	13 099 100 lei	12 825 400 lei	-3,5 %	8 916		
× Budget balance	3	Orașul Ceadir-Lunga	24 437 500 lei	25 911 600 lei	-3,0 %	19 622		
ADD NEW	4	Orașul Stefan Voda	13 798 400 lei	13 809 900 lei	-2,5 %	7 533		
	5	Municipiul Bălți	383 371 000 lei	394 648 600 lei	-2,3 %	122 565		
Area	6	Orașul Causeni	20 873 100 lei	20 978 000 lei	0,2 %	17 611		
× Moldova	7	Orașul Calarasi	19 411 600 lei	20 329 800 lei	1,2 %	14 671		
ADD NEW	8	Orașul Drochia	23 532 900 lei	23 104 200 lei	1,5 %	17 302		
	9	Orașul Donduseni	9 702 300 lei	9 241 600 lei	2,7 %	9 322		
Status	10	Orașul Riscani	15 992 000 lei	15 975 000 lei	3,2 %	11 775		
× City	11	Orașul Edinet	27 977 300 lei	27 166 600 lei	3,3 %	20 121		
ADD NEW	12	Orașul Cahul	67 363 400 lei	68 108 500 lei	4,6 %	37 217		
= <	x	w			^	🖮 ር)) 🌈 📰 SLK	8:31 9.3.2017	5

∃ Budget transparency of × +						-	٥	×
C) localbudgets.viitorul.org/rankings/iia4/000-1/2014/iia4	4,asc,1-20			□ ☆	=	ľ	٩	
Home Rankings Map Comparison		If I were r	nayor Newsletter Activities Analyses Help About					
2012 2013 2014 2015								
Columns		Name 🔻	Share of own revenues in the total revenues \blacktriangle					
× Share of own revenues in the total revenues	1	Orașul Straseni	8,57 %					
ADD NEW	2	Orașul Nisporeni	8,70 %					
AUDITEN	3	Orașul Durlesti	9,64 %					
Area	4	Orașul Biruinta	9,95 %					
× Moldova	5	Orașul Soldanesti	11,97 %					
ADD NEW	6	Orașul Bucovat	12,44 %					
ADDINEW	7	Orașul Donduseni	13,00 %					
	8	Municipiul Bălți	13,08 %					
Status × City	9	Orașul Lipcani	13,21 %					
	10	Orașul Ungheni	13,32 %					
ADD NEW	11	Municipiul Chișinău	13,34 %					
	12	Orașul Telenesti	13,69 %					
	13	Orașul Singera	13,81 %					

\Box Budget transparency of $ imes$ +						-	٥	×
\leftarrow \rightarrow \circlearrowright localbudgets.viitorul.org/rankings/iia4/000-1/2014/iia4,	desc,1-20			□ ☆	₽	1	٩	
Home Rankings Map Comparison		If I were r	nayor Newsletter Activities Analyses Help About					Â
2012 2013 2014 2015								
Columns		Name 🔻	Share of own revenues in the total revenues $igvee$					
× Share of own revenues in the total revenues	1	Orașul Frunza	32,33 %					
ADD NEW	2	Orașul Vadul lui Voda	32,30 %					
	3	Orașul Causeni	31,69 %					
Area	4	Orașul Tvardita	31,16 %					
× Moldova	5	Orașul Cupcini	29,14 %					
ADD NEW	6	Orașul Soroca	28,37 %					
ADD New	7	Orașul Floresti	28,33 %					
	8	Orașul Falesti	27,76 %					
Status × City	9	Orașul Orhei	27,46 %					
	10	Orașul Leova	27,12 %					
ADD NEW	11	Orașul Cahul	26,92 %					
	12	Orașul Riscani	26,63 %					
	13	Orașul Glodeni	26,48 %				.41	
# 🗘 🗆 🔁 🧱 🖬			^	 4) 4) 6 6 	SL SL		41 2017	1

\Box Budget transparency of $ imes$ +						-	٥	×
\leftarrow \rightarrow \circlearrowright localbudgets.viitorul.org/rankings/iia7/000-1/2014/iia	17,asc,1-20			□ ☆	₽	I	٩	
Home Rankings Map Comparison		If I were n	nayor Newsletter Activities Analyses Help About					
2012 2013 2014 2015								
Columns		Name 🔻	Ratio of approved to executed expenditures 🔺					
× Ratio of approved to executed expenditures	1	Orașul Rezina	37,16 %					
ADD NEW	2	Orașul Nisporeni	41,24 %					
	3	Orașul Singera	44,80 %					
Area	4	Orașul Ialoveni	55,35 %					
× Moldova	5	Orașul Vadul lui Voda	56,61 %					
ADD NEW	6	Orașul Straseni	57,06 %					
ADDINEW	7	Orașul Singerei	58,69 %					
Status	8	Orașul Soldanesti	61,37 %					
× City	9	Orașul Durlesti	64,46 %					
	10	Orașul Glodeni	64,97 %					
ADD NEW	11	Orașul Cimislia	65,14 %					
	12	Orașul Telenesti	65,29 %					
📲 🔎 🗇 🧧 🥅 籠 😰 🌀 🗷 📟	13	Orașul Biruinta	68,77 %				36 2017	

Budget transparency of X							-	٥	×
$\leftarrow \rightarrow \circlearrowright$ localbuc	lgets. viitorul.org /rankings/iia6/000-1/2014/iia6,de	esc,1-20			□ ☆	=	1	٩	••
Но	me Rankings Map Comparison		If I were n	nayor Newsletter Activities Analyses Help A	Nout 🗾 😽				
E	2012 2013 2014 2015								
C	olumns		Name 🔻	Ratio of approved to executed revenues ▼					
	Ratio of approved to executed evenues	1	Orașul Cornesti	114,85 %					
		2	Orașul Tvardita	109,92 %					
	ADD NEW	3	Orașul Cainari	109,30 %					
	rea	4	Orașul Singera	105,46 %					
_	Moldova	5	Orașul Marculesti	103,75 %					
_		6	Municipiul Chișinău	103,30 %					
	ADD NEW	7	Orașul Cantemir	103,23 %					
	• • • •	8	Orașul Basarabeasca	102,94 %					
_	catus City	9	Orașul Codru	101,83 %					
_		10	Orașul Soldanesti	101,80 %					
A	ADD NEW	11	Orașul Riscani	101,72 %					
		12	Municipiul Bălți	101,64 %					
		13	Orașul Lipcani	101,38 %					